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10 IN THE UNITED STATES DISTRICT COURT
11 FOR THE NORTHERN DISTRICT OF CALIFORNIA
12 SAN FRANCISCO DIVISION

13	STATE OF CALIFORNIA, et al.,)	
14)	
15	Plaintiffs,)	
16	v.)	Case No. 3:17-cv-03804-EDL
17	U.S. BUREAU OF LAND)	Consolidated with No. 3:17-cv-03885-EDL
18	MANAGEMENT, et al.)	
19	Defendants.)	DEFENDANTS' MOTION TO TRANSFER
20)	THESE ACTIONS TO THE U.S. DISTRICT
21	SIERRA CLUB, et al.,)	COURT FOR THE DISTRICT OF
22	Plaintiffs,)	WYOMING
23	v.)	Date: September 19, 2017
24	RYAN ZINKE, in his official capacity as)	Time: 9:00 a.m.
25	Secretary of the Interior, et al.)	Judge: Hon. Elizabeth D. Laporte
26	Defendants.)	Courtroom E, 15 th Floor
27)	450 Golden Gate Ave., San Francisco, CA
28)	

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1 **NOTICE OF MOTION AND MOTION TO TRANSFER**

2 PLEASE TAKE NOTICE THAT on September 19, 2017, at 9:00 a.m. before the
3 Honorable Elizabeth D. Laporte, Courtroom E, 15th Floor, 450 Golden Gate Avenue, San
4 Francisco, California 94102, Defendants, the Bureau of Land Management; Katharine S.
5 MacGregor, in her official capacity as Acting Assistant Secretary for Land and Minerals
6 Management, U.S. Department of the Interior; and Ryan Zinke, in his official capacity as
7 Secretary of the Interior, will and hereby do move the Court for an order transferring these two
8 related and consolidated actions, 3:17-cv-03885-EDL and 3:17-cv-03804-EDL, to the U.S.
9 District Court for the District of Wyoming pursuant to 28 U.S.C. § 1404(a).

10 These two cases challenging the Bureau of Land Management’s (“BLM”) postponement
11 of the Waste Prevention, Production Subject to Royalties, and Resource Conservation Rule’s
12 future compliance dates should be transferred to the District of Wyoming where two lawsuits
13 challenging the Rule are already pending. A transfer is in the interests of justice as it would
14 conserve judicial resources and prevent inconsistent judgments by ensuring that only one court is
15 considering issues arising out of the Rule. It is also the more convenient forum, as all but one of
16 the parties to these cases are already party to the litigation in the District of Wyoming. Where
17 related cases are pending in another forum and another court is already familiar with the complex
18 issues involved in these actions, Plaintiffs’ choice of venue is outweighed by the strong interests
19 favoring transfer.

20 **MEMORANDUM OF POINTS AND AUTHORITIES**

21 **I. BACKGROUND**

22 **A. The Waste Prevention Rule**

23 On November 18, 2016, BLM issued the Waste Prevention, Production Subject to
24 Royalties, and Resource Conservation Rule (hereinafter the “Waste Prevention Rule” or “Rule”).
25 81 Fed. Reg. 83,008-01 (Nov. 18, 2016). The Rule applies to the development of federal and
26 Indian minerals nationwide. It prohibits the venting of natural gas by oil and gas operators
27 except in certain limited situations and requires that operators capture a certain percentage of the
28 gas they produce each month. *Id.* at 83,023-24; 43 C.F.R. §§ 3179.6-3179.7. The Rule also

1 requires that operators inspect equipment for leaks and update equipment that contributes to the
2 loss of natural gas during oil and gas production. 81 Fed. Reg. at 83,011, 83,022; 43 C.F.R. §§
3 3179.301-3179.304, 3179.201-3179.204. While the Rule went into effect on January 17, 2017,
4 many of the Rule's requirements were to be phased in over time, and would not become
5 operative until January 17, 2018. 81 Fed. Reg. at 83,023-24, 83,033; 43 C.F.R. §§ 3179.7,
6 3179.9, 3179.201, 3179.202, 3179.203, 3179.301-3179.305.

7 **B. The District of Wyoming Litigation Challenging the Rule**

8 On November 15, 2016, two industry groups, Western Energy Alliance and the
9 Independent Petroleum Association of America, filed suit in the U.S. District Court for the
10 District of Wyoming challenging the Rule. *W. Energy All. v. Zinke*, No. 16-cv-280 (D. Wyo.
11 filed Nov. 15, 2016). Three days later, the States of Wyoming and Montana filed a second
12 lawsuit in the District of Wyoming challenging the Rule. *Wyoming v. U.S. Dep't of Interior*, No.
13 16-cv-285 (D. Wyo. filed Nov. 18, 2016). Both sets of plaintiffs immediately moved for a
14 preliminary injunction of the Rule, arguing, among other things, that BLM lacked statutory
15 authority to promulgate the Rule and that BLM's cost-benefit analysis for the Rule was
16 inadequate. Mot. for Prelim. Inj. & Mem. in Supp. of Mot. for Prelim. Inj., *Wyoming*, No. 16-cv-
17 285 (D. Wyo. filed Nov. 28, 2016), ECF Nos. 21, 22; Mot. for Prelim. Inj. & Mem. in Supp. of
18 Mot. for Prelim. Inj., *W. Energy All.*, No. 16-cv-280 (D. Wyo. filed Nov. 23, 2016), ECF Nos.
19 12, 13.

20 The cases were consolidated by the court, and the States of California and New Mexico,
21 as well as a coalition of environmental groups including all but one of the Plaintiffs in this
22 action,¹ intervened in the lawsuits on the side of the government. The State of North Dakota
23 intervened on the side of the petitioners. On January 16, 2017, the court denied the motions for
24 preliminary injunction, finding that the petitioners had not met their burden to demonstrate a
25 likelihood of success on the merits. *Wyoming v. U.S. Dep't of Interior*, No. 16-cv-285, No. 16-
26

27
28 ¹ Of the environmental organization Plaintiffs, only the Fort Berthold Protectors of Water and
Earth Rights has not intervened in the Wyoming litigation.

1 cv-280, 2017 WL 161428 (D. Wyo. Jan. 16, 2017). The court set a schedule for briefing the
2 merits, which was extended multiple times to allow the parties to work through administrative
3 record issues.

4 **C. BLM’s Reconsideration of the Waste Prevention Rule**

5 On March 28, 2017, President Donald J. Trump issued an Executive Order requiring that
6 the Secretary of the Interior “review” the Waste Prevention Rule and, “if appropriate, . . . as soon
7 as practicable, . . . publish for notice and comment proposed rules suspending, revising, or
8 rescinding” the Rule. Exec. Order No. 13,783, § 7(b), 82 Fed. Reg. 16,093, 16,096 (Mar. 28,
9 2017). On March 29, 2017, the Secretary of the Interior issued Secretary’s Order 3349 requiring
10 the Director of the BLM, within 21 days, to “review” the Rule and “report to the Assistant
11 Secretary – Land and Minerals Management on whether the rule is fully consistent with the
12 policy set forth in” the Executive Order. U.S. Dep’t of the Interior, Sec’y Order No. 3349, §
13 5(c)(ii) (Mar. 29, 2017), <https://elips.doi.gov/elips/0/doc/4512/Page1.aspx>.

14 Pursuant to this direction, the Department of the Interior developed a three-step plan to
15 propose to revise or rescind the Rule and prevent any harm from compliance with the Rule in the
16 interim. The first step, and the action challenged in these lawsuits, is the postponement of the
17 Rule’s upcoming January 2018 compliance deadlines. On June 15, 2017, BLM published in the
18 Federal Register a Notice of the Postponement of Certain Compliance Dates of the Rule
19 (hereinafter “Postponement Notice”). 82 Fed. Reg. 27,430-01 (June 15, 2017). As explained in
20 the Postponement Notice, BLM exercised its authority under 5 U.S.C. § 705 to postpone the
21 Rule’s upcoming January 2018 compliance dates, pending judicial review, due to the “substantial
22 cost that complying with these requirements poses to operators . . . and the uncertain future these
23 requirements face in light of the pending litigation and administrative review” *Id.* at 27,431
24 (internal citation omitted). “Postponing these compliance dates will help preserve the regulatory
25 status quo while the litigation is pending and the Department reviews and reconsiders the Rule.”
26 *Id.*

27 The second and third steps of BLM’s plan are two notice and comment rulemakings. The
28 first rulemaking would propose to suspend certain provisions of the Rule already in effect and

1 extend the compliance dates of requirements not yet in effect, but currently postponed pursuant
2 to BLM's Postponement Notice. *See* Fed. Resp'ts' Mot. to Extend Briefing Deadlines ¶ 4,
3 *Wyoming*, No. 16-cv-285 (D. Wyo. filed June 20, 2017), ECF No. 129. This rulemaking is
4 intended to provide relief to states and operators from the Rule's requirements while BLM
5 reconsiders the Rule. The second rulemaking would propose to permanently rescind or revise
6 the Rule. *Id.* ¶ 5.

7 Based on BLM's three-step plan, the agency sought an extension of the briefing schedule
8 in the District of Wyoming cases. *Id.* ¶ 9. The court granted that extension. Order Granting Mot.
9 to Extend Briefing Deadlines, *Wyoming*, No. 16-cv-285 (D. Wyo. filed June 27, 2017), ECF No.
10 133. Under the current schedule, BLM is to file a status report regarding the status of the
11 suspension rulemaking on September 1, 2017, and opening merits briefs are due October 2,
12 2017. *Id.* at 3.

13 Despite the ongoing litigation surrounding the Rule in the District of Wyoming, and
14 despite their participation in that litigation as intervenors, Plaintiffs filed the instant lawsuits
15 challenging BLM's Postponement Notice in the U.S. District Court for the Northern District of
16 California on July 5 and July 10, 2017. Compl., *Sierra Club v. Zinke*, No. 17-cv-3885 (N.D. Cal.
17 filed July 10, 2017), ECF No. 1; Compl., *California v. BLM*, No. 17-cv-3804 (N.D. Cal. filed
18 July 5, 2017), ECF No. 1.

19 **II. STANDARD OF REVIEW**

20 Pursuant to 28 U.S.C. § 1404(a), "For the convenience of parties and witnesses, in the
21 interest of justice, a district court may transfer any civil action to any other district or division
22 where it might have been brought" "Under this statute, whether an action should be
23 transferred involves a two-step inquiry. The transferor court must first determine whether the
24 action 'might have been brought' in the transferee court and then the court must make an
25 'individualized, case-by-case consideration of convenience and fairness.'" *Ctr. for Biological*
26 *Diversity v. Lubchenco*, No. 09-cv-4087, 2009 WL 4545169, at *2 (N.D. Cal. Nov. 30, 2009)
27 (quoting *Inherent.com v. Martindale-Hubbell*, 420 F. Supp. 2d 1093, 1098 (N.D. Cal. 2006)).
28

1 Under the first prong of the Section 1404(a) analysis, the reviewing court must determine
2 whether the proposed transferee court is a proper venue for the action. “The second prong of the
3 § 1404(a) analysis requires the Court to consider the three factors set forth in the statute: (1) the
4 convenience of parties; (2) the convenience of witnesses; and (3) the interests of justice.”

5 *Lubchenco*, 2009 WL 4545169, at *3. In weighing these factors,

6 the court may consider: (1) the location where the relevant agreements were
7 negotiated and executed, (2) the state that is most familiar with the governing law,
8 (3) the plaintiff's choice of forum, (4) the respective parties' contacts with the
9 forum, (5) the contacts relating to the plaintiff's cause of action in the chosen
10 forum, (6) the differences in the costs of litigation in the two forums, (7) the
11 availability of compulsory process to compel attendance of unwilling non-party
12 witnesses, and (8) the ease of access to sources of proof.

13 *Jones v. GNC Franchising, Inc.*, 211 F.3d 495, 498-99 (9th Cir. 2000).

14 **III. ARGUMENT**

15 The Court should transfer these cases to the District of Wyoming where litigation
16 concerning the Waste Prevention Rule is already underway. These actions could have been
17 brought in the District of Wyoming in the first instance, yet Plaintiffs chose to file suit in this
18 court, thereby forcing a second court to become familiar with the Rule and inconveniencing
19 Defendants by making them litigate related issues in two different venues. Transfer will
20 conserve the resources of both the courts and the parties and will prevent inconsistent judgments
21 by ensuring that all issues concerning the Rule are before the same court.

22 **A. These Cases Could Have Been Brought in the District of Wyoming**

23 These actions satisfy the first prong of Section 1404(a)'s requirements for transfer
24 because they could have been brought in the District of Wyoming in the first instance. Per 28
25 U.S.C. § 1391(e), a civil action against an official or agency of the United States may be brought
26 in any judicial district in which “(A) a defendant in the action resides, (B) a substantial part of
27 the events or omissions giving rise to the claim occurred, or a substantial part of property that is
28 the subject of the action is situated, or (C) the plaintiff resides if no real property is involved in
the action.” 28 U.S.C. § 1391(e)(1). The District of Wyoming is a proper venue because BLM

1 resides in Wyoming,² the litigation giving rise to the claims at issue in these cases is occurring in
2 Wyoming, and a substantial part of the property potentially affected by these actions is in
3 Wyoming.

4 The events underlying Plaintiffs' claims—that is, the litigation in the District of
5 Wyoming—occurred in Wyoming. BLM's authority for the Postponement Notice, 5 U.S.C. §
6 705, allows an agency to postpone a future compliance date "pending judicial review." As BLM
7 explained in the Postponement Notice, the judicial review upon which the agency's
8 postponement is premised is the Wyoming litigation challenging the Rule. 82 Fed. Reg. at
9 27,430-31 (explaining that BLM postponed the upcoming 2018 compliance dates due to the
10 "substantial cost that complying with these requirements poses to operators . . . and the uncertain
11 future these requirements face in light of the pending litigation and administrative review").
12 Indeed, if not for the ongoing litigation in the District of Wyoming, BLM could not have invoked
13 Section 705.

14 Moreover, a substantial part of the property that is subject to the Postponement Notice is
15 located in Wyoming. Wyoming contains 40.7 million acres of federal mineral estate that is
16 subject to the Rule and, thus, to the Postponement Notice. See [https://www.blm.gov/about/what-](https://www.blm.gov/about/what-we-manage/wyoming)
17 [we-manage/wyoming](https://www.blm.gov/about/what-we-manage/wyoming) ("BLM Wyoming is No. 1 in federal gas production and No. 2 in federal
18 oil production."); see also *S. Utah Wilderness All. v. Lewis*, 845 F. Supp. 2d 231, 234 (D.D.C.
19 2012) ("Because this action concerns real property situated in Utah, all parties conclude that this
20 suit could have been brought in the District of Utah."); *Wildearth Guardians v. BLM*, 922 F.
21 Supp. 2d 51, 54 (D.D.C. 2013) ("This action 'might have been brought' in the District of
22 Wyoming, see § 1404(a), because the tracts of land at issue are located there and the contested
23 regulatory actions took place there."). In 2016, federal and Indian minerals in Wyoming
24 produced 38,795,792 barrels of oil and 1,447,859,133 Mcf of natural gas. Tichenor Aff. ¶ 4(a),
25

26 ² Officers and agencies of the United States can have more than one residence, and BLM can
27 properly be considered a resident of both Wyoming and California, among numerous other
28 jurisdictions, because it has offices in those states and manages land and resources in both states.
See *Dehaemers v. Wynne*, 522 F. Supp. 2d 240, 248 (D.D.C. 2007);
<https://www.blm.gov/locations>.

1 attached as Ex. A. Because of the substantial amount of oil and gas development on BLM-
2 managed lands and minerals in Wyoming, a substantial portion of the costs of compliance with
3 the postponed deadlines would be realized in Wyoming.

4 In short, the District of Wyoming is a proper venue under Section 1391 because the
5 litigation that led to the Postponement Notice is underway there, lands and minerals that are
6 directly affected by the Postponement Notice are located there, and BLM resides there.

7 **B. Transfer to the District of Wyoming is in the Interest of Justice**

8 These actions also satisfy the second prong of the Section 1404(a) transfer analysis
9 because the strong interest in having a single court review issues arising out of the same
10 rulemaking outweighs Plaintiffs' choice of forum. "The question of which forum will better
11 serve the interest of justice is of predominant importance on the question of transfer, and factors
12 involving convenience of parties and witnesses are in fact subordinate." *Wireless Consumers*
13 *All., Inc. v. T-Mobile USA, Inc.*, No. C 03-3711 MHP, 2003 WL 22387598, at *4 (N.D. Cal. Oct.
14 14, 2003) (citing *Pratt v. Rowland*, 769 F. Supp. 1128, 1133 (N.D. Cal. 1991)); *see also Regents*
15 *of the Univ. of Cal. v. Eli Lilly & Co.*, 119 F.3d 1559, 1565 (Fed. Cir. 1997) ("Consideration of
16 the interest of justice, which includes judicial economy, may be determinative to a particular
17 transfer motion, even if the convenience of the parties and witnesses might call for a different
18 result." (internal quotations and citation omitted)). "One frequently mentioned element of the
19 'interest of justice' is the desire to avoid multiple litigations based on a single transaction."
20 *Wireless Consumers*, 2003 WL 22387598, at *4. Transferring a case to a forum where a related
21 case is already pending conserves judicial resources and avoids duplicative litigation and
22 potentially inconsistent results. *See, e.g., id.* at *4-5; *Cadenasso v. Metro. Life Ins. Co.*, No. 13-
23 cv-5491, 2014 WL 1510853, at *7 (N.D. Cal. Apr. 15, 2014); *Mussetter Distrib., Inc. v. DBI*
24 *Beverages Inc.*, No. 09-cv-1442, 2009 WL 1992356, at *5 (E.D. Cal. July 8, 2009).

25 Because the District of Wyoming is intimately familiar with the Waste Prevention Rule,
26 it is in the interest of judicial economy for that court to hear these related actions. The District of
27 Wyoming has heard multiple preliminary injunction motions seeking to enjoin the Rule, and
28 decided those motions in large part on petitioners' likelihood of success on the merits. Mot. for

1 Prelim. Inj. & Mem. in Supp. of Mot. for Prelim. Inj., *W. Energy All.*, No. 16-cv-280 (D. Wyo.),
2 ECF Nos. 12, 13; Pls.’ Mot. for Prelim. Inj. & Mem. in Supp. of Mot. for Prelim. Inj., *Wyoming*,
3 No. 16-cv-285 (D. Wyo.), ECF Nos. 21, 22; *Wyoming*, 2017 WL 161428, at *4-10. It is
4 particularly familiar with the postponed provisions of the Rule—the capture requirements and
5 flaring, pneumatic equipment, storage tank, and leak detection provisions—and the issue of
6 compliance costs because those same provisions and that same issue were also raised in the
7 Wyoming litigation. *Id.* This familiarity will aid in review of the Postponement Notice as
8 BLM’s reason for postponing the Rule’s upcoming compliance deadlines—the substantial cost
9 of compliance when weighed against the uncertain future of the Rule—necessarily implicates the
10 substance of the Rule’s provisions. That is, reviewing the Postponement Notice under the
11 Administrative Procedure Act (“APA”) to determine whether it is arbitrary and capricious will
12 require consideration of the postponed provisions to determine whether the agency’s evaluation
13 of compliance costs, and its weighing of those costs against other factors, constitutes a rational
14 connection between the facts found and the conclusion made. *See Motor Vehicle Mfrs. Ass’n of*
15 *U.S., Inc. v. State Farm Mut. Auto. Ins. Co.*, 463 U.S. 29, 43 (1983) (describing standard of
16 review under the APA).

17 This level of familiarity is no small matter. Even a brief perusal of the Rule makes clear
18 that it is complex, with numerous subparts and interconnected provisions. 43 C.F.R. subpart
19 3179; *see also Madani v. Shell Oil Co.*, No. 07-cv-4296, 2008 WL 268986, at *2 (N.D. Cal. Jan.
20 30, 2008) (transferring case when transferee court had decided related cases because transferee
21 court would be “in the best position to determine substantive issues raised in the present
22 litigation” whereas, in contrast, the transferor court “would have to invest significant time and
23 resources to reach a similar level of familiarity”). Transfer will aid in judicial economy by
24 capitalizing on the District of Wyoming’s familiarity and preventing another court from
25 expending resources learning the intricacies of the Rule.

26 Plaintiffs’ argument that the four-part preliminary injunction test applies to an agency’s
27 decision to postpone future compliance dates reinforces the relevance of the District of
28 Wyoming’s familiarity with the Rule. *See Compl.* ¶¶ 5, 72, *Sierra Club*, No. 17-cv-3885;

1 Compl. ¶¶ 50-52, *California*, No. 17-cv-3804. While Defendants do not concede that the
2 preliminary injunction test is relevant to an agency’s postponement of future compliance dates
3 under Section 705, if a reviewing court applied the test, it would have to consider the likelihood
4 of success on the merits of the litigation pending before the District of Wyoming, as that
5 litigation is the basis for BLM’s Postponement Notice. It would also require the court to
6 consider the harms alleged by states and oil and gas operators, as those harms are also part of the
7 basis for the postponement. 82 Fed. Reg. at 27,431. Because the District of Wyoming has
8 already evaluated these issues in the context of the preliminary injunction motions challenging
9 the Rule, it would be most efficient for that same court to consider the issues in the context of the
10 Postponement Notice. Indeed, if this Court were to evaluate those same preliminary injunction
11 factors in these cases, it would risk reaching conclusions inconsistent with the District of
12 Wyoming.

13 Transferring these actions would also aid judicial efficiency by allowing a single court to
14 coordinate the schedules of all cases concerning the Waste Prevention Rule. Because the
15 outcome of this litigation has the potential to impact the litigation pending in the District of
16 Wyoming, it is more efficient for all of the cases to be before the same court, allowing that single
17 court to decide how best to schedule the deadlines of each case given their interconnectedness.
18 *See Ellison v. Autozone Inc.*, No. 11-cv-7686, 2013 WL 12141323, at *3 (C.D. Cal. Mar. 11,
19 2013) (transferring related case in part because “a court presiding over a single action is often
20 better able to manage all discovery and alternative dispute resolution, issue rulings which
21 establish law of the case, and coordinate pretrial schedules” (citation and internal quotation
22 marks omitted)). In addition, the District of Wyoming is in the best position to consider
23 Plaintiffs’ claim that the postponement of future compliance dates was not intended to preserve
24 the status quo “pending judicial review.” Compl. ¶ 71, *Sierra Club*, No. 17-cv-3885; Compl. ¶¶
25 53-56, *California*, No. 17-cv-3804. That claim turns on the status of the Wyoming litigation and,
26 thus, the District of Wyoming is best situated to evaluate it.

27 A transfer would also potentially allow the District of Wyoming to consolidate these
28 cases with the litigation already pending in that court. “[T]he ‘feasibility of consolidation,’ . . .

1 weighs heavily in favor of transfer and” can “outweigh[] the deference due plaintiffs’ choice of
2 forum.” *Papaleo v. Cingular Wireless Corp.*, No. 07-cv-1234, 2007 WL 1238713, at *1 (N.D.
3 Cal. Apr. 26, 2007) (citing *A.J. Indus. v. U.S. Dist. Court for Cent. Dist. of Cal.*, 503 F.2d 384,
4 389 (9th Cir. 1974)). Consolidation is appropriate if actions involve “a common question of law
5 or fact.” Fed. R. Civ. P. 42(a). Here, the challenges to the Postponement Notice and the
6 challenges to the Rule involve overlapping questions of fact regarding the compliance costs of
7 the Rule and the BLM’s reasons for developing and postponing the Rule.

8 Other factors also weigh in favor of transfer. First, the District of Wyoming is a more
9 convenient forum for these lawsuits because all but one of the same parties are already litigating
10 related cases there. Of the Plaintiffs to these two consolidated actions, only one—Fort Berthold
11 Protectors of Water and Earth Rights—has not intervened in the Wyoming litigation, and that
12 organization is located in North Dakota. Compl. ¶ 21, *Sierra Club*, No. 17-cv-3885. Of the 16
13 other Plaintiff environmental organizations, only the Sierra Club is headquartered in California,
14 though that organization also has a Wyoming chapter. *Id.* ¶ 11; <https://sierraclub.org/chapters>.
15 The majority of the Plaintiff environmental organizations have no offices in California,³ and, of
16 the environmental organizations’ attorneys who have thus far noticed an appearance, only one of
17 fifteen is located in California. Even the State of California cannot claim that Wyoming is any
18 less convenient a forum than this district, as California is already party to the Wyoming
19 litigation. In comparison, this district is significantly less convenient for Defendants, who must
20 now litigate related issues in two different venues and two different circuits. Any arguments that
21 Plaintiffs may make in regard to their own convenience must be viewed with skepticism when
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23

24
25 ³ Dine Citizens Against Ruining Our Environment, Citizens for a Healthy Community,
26 Environmental Law and Policy Center, Fort Berthold Protectors of Water and Earth Rights,
27 Montana Environmental Information Center, San Juan Citizens Alliance, Western Organization
28 of Resource Councils, Wilderness Workshop, Wildearth Guardians, and Wyoming Outdoor
Council have no offices in California. The Center for Biological Diversity, Environmental
Defense Fund, National Wildlife Federation, National Resource Defense Fund, and the
Wilderness Society have field offices in California but appear to be headquartered elsewhere.

1 they have already demonstrated their ability and willingness to litigate in the District of
2 Wyoming by voluntarily intervening in that action.

3 Second, Wyoming has ties to and an interest in these cases that is at least equal to that of
4 California. *See Lubchenco*, 2009 WL 4545169, at *3 (“As in most environmental cases,
5 however, the issue of which federal district should adjudicate the dispute is determined primarily
6 by weighing a plaintiff’s choice of forum against the competing interest in ‘having localized
7 controversies decided at home.’” (quoting *Piper Aircraft v. Reyno*, 454 U.S. 235, 241 n.6
8 (1981))). Both California and Wyoming contain mineral estates managed by BLM, but
9 Wyoming has far more federal and Indian oil and gas development impacted by the Rule and the
10 Postponement Notice than California, let alone just the Northern District of California. In 2016,
11 federal and Indian minerals in Wyoming produced 38,795,792 barrels of oil and 1,447,859,133
12 Mcf of natural gas, whereas the federal minerals in the entire State of California produced
13 11,495,815 barrels of oil and 12,173,184 Mcf of natural gas. Ex. A ¶ 4. Moreover, to the extent
14 Plaintiffs claim to have an interest in the Postponement Notice’s impact on climate change, *see*
15 Compl. ¶ 38, *Sierra Club*, No. 17-cv-3885; Compl. ¶¶ 16-17, *California*, No. 17-cv-3804,
16 climate change, “by its nature, is not a local phenomenon, but crosses state and international
17 borders.” *Lubchenco*, 2009 WL 4545169, at *7. Thus, California has no more of an interest in
18 that issue than Wyoming. *Id.* (denying transfer to Alaska based on argument that Alaska has
19 greater interest in climate change).

20 Other factors considered by courts when determining whether to transfer a case are
21 neutral here. Both this Court and District of Wyoming are familiar with federal law. As these
22 cases are brought under the APA and will be decided on an administrative record, Compl. ¶¶ 1,
23 5, 68-79, *Sierra Club*, No. 17-cv-3885; Compl. ¶¶ 3-4, 38-60, *California*, No. 17-cv-3804,
24 neither court is located nearer sources of proof or witnesses. And while the District of Wyoming
25 has fewer cases pending before each judge than this district (109 civil cases in the District of
26 Wyoming versus 523 in the Northern District of California), it takes slightly longer for a case in
27 that court to reach disposition (9.7 months in the District of Wyoming versus 7.3 months in the
28 Northern District of California). Fed. Court Mgmt. Statistics for Dec. 2016,

1 <http://www.uscourts.gov/statistics-reports/federal-court-management-statistics-december-2016>;
2 *see also* *Cung Le v. Zuffa, LLC*, 108 F. Supp. 3d 768, 779 (N.D. Cal. 2015) (“[E]ven assuming
3 Plaintiffs are correct that the legal process in Nevada generally takes longer than it does in this
4 district, that is simply not enough to overcome those other factors showing why this specific
5 litigation is appropriately venued there.”).

6 In sum, the Section 1404(a) factors weigh heavily in favor of transfer to the District of
7 Wyoming where related litigation is pending. Plaintiffs’ choice of forum is owed little deference
8 when that choice wastes judicial resources and inconveniences other parties, and when Plaintiffs
9 are already actively involved in related litigation in Wyoming.

10 **IV. CONCLUSION**

11 For the reasons stated above, Defendants respectfully request that the Court transfer these
12 two actions to the U.S. District Court for the District of Wyoming where two related cases are
13 already pending.

14
15 Respectfully submitted this 26 day of July, 2017.

16
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